

# Licensing Sub-Committee Hearing

# **Agenda**

Tuesday, 27th June, 2017 at 10.00 am

in the

Committee Suite King's Court Chapel Street King's Lynn PE30 1EX



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King's Court, Chapel Street, King's Lynn, Norfolk, PE30 1EX

Telephone: 01553 616200

Fax: 01553 691663

Monday, 19 June 2017

Dear Member

#### **Licensing Committee**

You are invited to attend a meeting of the above-mentioned Sub Committee which will be held on Tuesday, 27th June, 2017 at 10.00 am in the Committee Suite, King's Court, Chapel Street, King's Lynn, Norfolk, PE30 1EX to discuss the business shown below.

Yours sincerely

Chief Executive

#### **AGENDA**

#### 1. Apologies for absence

To receive any apologies for absence.

#### 2. <u>Items of Urgent Business</u>

To determine any other items of business which the Chairman decides should be considered as a matter of urgency pursuant to Section 100B(4)(b) of the Local Government Act 1972.

#### 3. Declarations of Interests

Please indicate if there are any interests which should be declared. A declaration of an interest should indicate the nature of the interest (if not already declared on the Register of Interests) and the agenda item to which it relates. If a disclosable pecuniary interest is declared, the member should withdraw from the room whilst the matter is discussed.

4. <u>To consider an application for a Premises Licence for No. Twenty 9, Market Place, Burnham Market</u>

- a) Procedure which will be followed at the Hearing (Pages 5 7)
- b) **Report of the Licensing Manager** (Pages 8 45)

To:

**Licensing Committee:** Councillors Miss L Bambridge, C J Crofts (Chairman) and D Whitby

#### Officers:

John Gilbraith – Licensing Manager Noel Doran – Legal Advisor

# Procedure for Determining Licensing Act 2003 Cases

The hearing will be held in public. However, the Borough Council may exclude the public from all or part of a hearing where it considers that the public interest in so doing outweighs the public interest in the hearing, or that part of the hearing, taking place in public. The hearing is not adversarial but an examination of the facts by the Members of the Committee. All participants must be courteous at all times. All parties will be given equal maximum time which is normally 15 minutes each, in total. Any person may apply for longer time if they immediately notify the Borough Council upon receipt of the Notice of the Hearing and in exceptional circumstances, the Borough Council may extend the maximum time allowed to all parties if the complexity of the application demands. In the event that there are a large number of objections to a particular application, the Borough Council may ask an appropriate number of representatives or a single representative to put forward their views.

#### Introductions

1. The **Chairman** of the Sub-Committee should read out a statement declaring under which capacity the Committee is sitting.

This Sub-Committee is sitting to consider matters under the Licensing Act 2003.

- 2. The Chairman will introduce himself and the Members of the Committee.
- 3. The Chairman will then introduce and explain the respective roles of
  - (i) the Democratic Services Officer
  - (ii) the Licensing Manager
  - (iii) the Legal Advisor to the Committee
- 4. **The Chairman** should invite all those present to introduce themselves and ask them to indicate if they wish to speak during the hearing. (Only those persons who have made representations may address the Sub-Committee)
- 5. Each party will be asked by the **Chairman** whether 15 minutes is sufficient for the presentation of his/her/body's case. (Agreement on the length of time given for each speaker is at the discretion on the Chairman).
- 6. Please note at any time during the hearing the Legal Advisor or the Licensing Manager may be asked or may offer advice to the Sub-Committee/other parties or ask questions of any party.

#### The Application for a Premises License

- 7. The **Legal Advisor** explains the procedure that will be followed at the meeting.
- 8. The **Licensing Manager** outlines the premises application to the Committee by presenting the report referring to any relevancy to Licensing Policy and Statutory Guidance.
- 9. The **Licensing Manager** will invite questions from all parties to clarify the content of the Licensing Officer's report.

#### The Applicant's Case

10. The **Chairman** then invites the Applicant or his representative to make their case. Witnesses may be called but each will be subject to separate questioning (see below).

#### Questions

- 11. Once the Applicant has presented their case, the Chairman invites questions to the Applicant or his representative from
  - (i) The Licensing Manager
  - (ii) The Responsible Authorities (or their representative)
  - (iii) Other persons (or their representatives)
  - (iv) Members of the Committee.
- 12. The **Chairman** will invite questions to the witnesses (if present) from the
  - (i) The Licensing Manager
  - (ii) The Responsible Authorities (or their representative)
  - (iii) Other persons (or their representative)
  - (iv) Members of the Committee

Questions should be relevant to the application and repetition will be discouraged.

### The Responsible Authorities Case

13. The Chairman then invites the Responsible Authorities (or their representative) to make their case. Witnesses may be called but each will be subject to separate questioning (see below).

#### Questions

- 14. Once the Responsible Authorities has presented their case, the Chairman invites questions to the Responsible Authorities (or their representative) from the
  - (i) The Licensing Manager
  - (ii) The applicant (or their representative)
  - (iii) Other persons (or their representatives)
  - (iv) Members of the Committee.
- 15. The **Chairman** will invite questions to the witnesses from the
  - (i) The Licensing Manager
  - (ii) The application (or their representative)
  - (iii) Other persons (or their representative)
  - (iv) Members of the Committee

#### Other Persons Case(s)

16. Each of the other persons or their representatives wishing to address the Committee may do so in an order determined by the Chairman. They too must be willing to be questioned by other parties in the same order. Local Objectors may not however question each other. Questions should be relevant to the application and repetition will be discouraged.

This will operate as follows:

- · each party will present his/her/body's case
- · each party's witnesses (if any) will give evidence in support of the party's case
- firstly, each party and, secondly, their witnesses may be questioned by other parties, prior to questioning by Members of the Committee.

17. The Licensing Manager, Applicant (or their representative) and the Responsible Authorities will be invited to ask relevant questions of those parties (or the parties' representatives).

#### **Summing Up**

Each party will be allowed 5 minutes to sum up their case. They may comment upon what has been said but no new evidence should be introduced.

- 18. The **Chairman** then invites the Licensing Manager to sum up his case.
- 19. The **Chairman** then invites the Responsible Authorities and other parties (or their representative) to sum up their case.
- 20. The Chairman then invites the applicant (or their representative) to sum up their case.

#### **Reaching and Making a Decision**

- 21. **The Chairman** will ask the Council's Legal Advisor to address the Committee on any outstanding matters.
- 22. The **Chairman** will then thank all those who have spoken and invite the Committee to retire to consider the application, accompanied by the Legal Advisor and Democratic Services Officer (who will take no part in the decision).
- 23. The Committee will then debate the case presented to them at the hearing and will seek to reach a decision and reasons for their decision.
- 24. Once a decision has been made, **the Chairman** will invite the **Legal Advisor** to announce in public any legal advice he/she has given in private.
- 25. **The Chairman** will read out the decision of the application and the reasons for the decision (unless the Committee is unable to reach a determination at the conclusion of the hearing). Where appropriate, **the Chairman** will ask the Licensing Manager/Officer for any comments on their decision prior to any final determination.
- 26. **The Chairman** will explain that all parties will be notified of the outcome of the decision and reasons for the decision in writing.
- 27. If the Committee is unable to reach a decision, the **Chairman** will explain that all parties will be notified as soon as possible (but within 5 working days) of the decision and the reasons for such.

#### **NOTE**

A decision may be deferred to:-

- 1. Receive further documentation referred to in the meeting
- 2. Enable a site visit to take place
- 3. Invite the Applicant or his representative to appear if they had not done so at the meeting (only once)
- No further debate may be heard on further documentation or at a site visit
- Adjournments should generally be granted if to refuse would deny applicant a fair hearing.

# Borough Council of King's Lynn & West Norfolk

## Report to Licensing Sub-Committee under the Licensing Act 2003

Date of Hearing: 27<sup>th</sup> June 2017

**Application for Grant of a Premises Licence** 

- No. Twenty 9, Market Place, Burnham Market, PE31 8HF
- Applicant Ambury Developments (SKN) Limited

#### Introduction

- 1. A premises licence is required under the Licensing Act 2003 (the 'Act') for the sale of alcohol, regulated entertainment or for the provision of late night refreshment (i.e. the supply of hot food and drink between 11pm and 5am). The four licensing objectives to be considered when determining the application, and relevant representations, are:
  - the prevention of crime & disorder,
  - public safety,
  - the prevention of public nuisance, and
  - the protection of children from harm

#### The Application

2. Ambury Developments (SKN) Limited has made an application under Section 17 of the Act for the licensable activities of 'sale of alcohol by retail' and 'Late Night Refreshment'. A copy of the application is attached at Appendix 1 and if granted would allow the premises to operate as follows:

<u>Licensable Activity</u>	<u>Days</u>	<u>Times</u>
	Monday to Saturday	10am – 11pm
Sale of Alcohol by Retail	Sunday	10am - 10pm
(for consumption both 'on' and 'off' the premises)	Christmas Eve	10am – Midnight
	New Year's Eve	10am – 1am
	Monday to Saturday	11pm – 11:30pm
Provision of Late Night Refreshment <sup>1</sup>	Christmas Eve	11pm – 00:30am
	New Year's Eve	11pm – 1:30am

3. Whilst Paragraph 'H' of the application requested regulated entertainment Mr Roberts withdrew this from his application on the 7<sup>th</sup> June 2017. Under the Live Music Act 2012 (as amended by the Licensing Act 2003 (Description of Entertainment)(Amendment) Order 2013) live and recorded music can be offered on licensed premises between 8am and 11m without a licence provided certain conditions are met (see paragraph 12 (16.5-16.6)).

<sup>&</sup>lt;sup>1</sup> Late Night Refreshment is only licensable between the hours of 11pm and 5am.

#### **Mandatory Conditions**

- 4. The Act provides for the following seven mandatory conditions to be attached to all premises licences authorising the sale of alcohol for consumption on and off the premises:-
  - (a) Under Section 19(2) of the Licensing Act 2003, no supply of alcohol shall be made under this premises licence at a time when there is no designated premises supervisor in respect of the premises licence, or at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended.
  - (b) Under Section 19(3) of the Licensing Act 2003 every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.
  - (c) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises. In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises:
    - games or other activities which require or encourage, or are designed to require or encourage, individuals to drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or drink as much alcohol as possible (whether within a time limit or otherwise);
    - II. provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective;
    - III. provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner which carries a significant risk of undermining a licensing objective;
    - IV. selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner:
    - V. dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of disability).
  - (d) The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.
  - (e) The premises licence holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of

alcohol. The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy. The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either a holographic mark, or an ultraviolet feature.

- (f) The responsible person must ensure that where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures:
  - I. beer or cider: ½ pint;
  - II. gin, rum, vodka or whisky: 25ml or 35ml; and
  - III. still wine in a glass: 125ml;

These measures must be displayed in a menu, price list or other printed material which is available to customers on the premises and if a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold, the customer is made aware that these measures are available.

(g) A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price. For the purposes of this condition 'duty' is to be construed in accordance with the Alcoholic Liquor Duties Act 1979; 'permitted price' is the price found by applying the formula - P = D + (D + D)x V) where; P is the permitted price; D is the rate of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol; and V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol. A 'relevant person' means the holder of the premises licence, the designated premises supervisor (if any) in respect of such a licence, or the personal licence holder who makes or authorises a supply of alcohol under such a licence. 'Valued added tax' means value added tax charged in accordance with the Value Added Tax Act 1994.

The permitted price must be rounded up to the nearest penny.

A change to the permitted price which would apply as a result of a change to the rate of duty or VAT charged in relation to alcohol would not apply until the expiry of the period of 14 days beginning on the day on which the change in the rate of duty or VAT takes effect.

#### **Conditions Consistent with the Operating Schedule (Proposed Conditions)**

- 5. The following conditions have been identified from the operating schedule (paragraph 'M' on the application) or agreed following consultation with the Police.
  - (a) A digital CCTV system shall be maintained at the premises covering all public areas which is capable of recording images for a continuous

period of at least 28 days. Images must be capable of being downloaded in digital format upon reasonable request from representatives of the Police or the Licensing Authority. All staff on duty at the premises must be trained in the use of the system and be able to comply with any such request. The system will be maintained in good working order at all times. A CCTV monitor will be positioned so that a member of staff will be capable of seeing images from the cameras.

- (b) Signs shall be displayed in prominent positions requesting that customers show due consideration of neighbours when leaving the premises.
- (c) The licence holder shall maintain records of all refusals of the sale of alcohol and other incidents that may occur at the premises in a book that will be kept for that purpose. The refusals / incident book will be produced for inspection upon reasonable request from representatives of the Police or the Licensing Authority.

#### Representation from Responsible Authorities

Section 13(4) of the Act defines the 'Responsible Authorities' as the statutory bodies that must be sent copies of an application. Representations made must relate to the licensing objectives.

- 6. There are no representations from any of the 'responsible authority' to consider. Namely:
  - Norfolk Constabulary;
  - Norfolk Fire Service:
  - Norfolk Trading Standards;
  - Norfolk Safeguarding Children's Board;
  - Public Health;
  - Community Safety & Neighbourhood Nuisance (BCKLWN)
  - Planning (BCKLWN);
  - Environmental Health (BCKLWN);
  - Licensing Authority (BCKLWN);
  - Home Office (Alcohol Team).

#### Representations from 'Other Persons'

As well as the responsible authorities, any other person can play a role in a number of licensing processes under the Act. This Includes any individual, body or business that are entitled to make representations to applications. Representations made must relate to the licensing objectives.

7. There are seven representations from 'other persons' to consider. Copies of these representations are attached to this report at Appendix 2.

#### **Notices**

8. The applicant is responsible for advertising the application by way of a notice in a specified form at the premises for not less than 28 consecutive days and in a local newspaper on at least one occasion. The Public Notice appeared in the 'Your Local' on Friday the 19<sup>th</sup> May 2017 and should have been displayed on the premises up to and including the 7<sup>th</sup> June 2017.

9. In accordance with the Licensing Act (Hearings) Regulations a notice of the application was also published on the Borough Council's website for the duration of the consultation period.

#### **Plans**

10. A plan showing the layout of the premises is attached at Appendix 3 and a location plan is attached at Appendix 4 showing the approximate location of the objectors in relation to the premises.

# Borough Council of King's Lynn & West Norfolk's Licensing Policy

11. The current Statement of Licensing Policy under the Act was approved by full Council on the 26<sup>th</sup> November 2015. The following extracts may be relevant to this application and assist the Sub-Committee:

#### 3.0 Fundamental principles

- 3.1 The 2003 Act requires that the Council carries out its various licensing functions so as to promote the following four licensing objectives:
  - (a) the prevention of crime and disorder,
  - (b) public safety,
  - (c) the prevention of public nuisance, and
  - (d) the protection of children from harm.
- 3.2 Nothing in this 'Statement of Policy' will:
  - (a) undermine the right of any individual to apply under the terms of the 2003 Act for a variety of permissions and to have any such application considered on its own merits;
  - (b) override the right of any person to make representations on an application.
- 3.3 Every application will be dealt with impartially and on its individual merits. The Borough Council will not refuse to grant or vary an application unless it has received a representation from a responsible authority, such as the police or an environmental health officer, or other person, such as a local resident or local business, which is a relevant representation.
- 3.4 Licensing is about regulating licensable activities on licensed premises and any conditions that are attached to premises licences or club premises certificates will be focused on matters which are within the control of the individual licensee or club, i.e. the premises and its vicinity.
- 3.5 Whether or not incidents can be regarded as being "in the vicinity" of licensed premises is a question of fact and will depend on the particular circumstances of the case. In cases of dispute, the question will ultimately be decided by the courts. The Borough Council, in addressing this matter, will primarily focus on the direct impact of the activities taking place at the licensed premises on members of the public living, working or engaged in normal activity in the area concerned.

3.6 Licensing law is not the primary mechanism for the general control of nuisance and anti-social behaviour by individuals once they are away from the licensed premises and, therefore, beyond the direct control of the individual, club or business holding the licence, certificate or authorisation concerned. Nonetheless, it is a key aspect of such control and licensing law will always be part of a holistic approach to the management of the evening and night-time economy throughout the borough.

#### 4.0 Cumulative Impact

- 4.1 There can be confusion about the difference between "need" and the "cumulative impact" of premises on the licensing objectives, for example, on crime and disorder. "Need" concerns the commercial demand for another pub or restaurant or hotel. This is not a matter for the licensing authority in discharging its licensing functions or for its statement of licensing policy. "Need" is a matter for the market.
- 4.2 "Cumulative impact" is not mentioned in the 2003 Act. The guidance issued under Section 182 describes it as the potential impact on the promotion of the licensing objectives of a significant number of licensed premises concentrated in one area. For instance, the potential impact on crime and disorder or public nuisance in a town centre of a large concentration of licensed premises in that area.

#### 5.0 Licensing Hours

- 5.1 With regard to licensing hours, due consideration which will be given to the individual merits of an application. The Borough Council recognises that, in some circumstances, flexible licensing hours for the sale of alcohol can help to ensure that the concentrations of customers leaving premises simultaneously are avoided. This can help to reduce the friction at late night fast food outlets, taxi ranks and other sources of transport which could lead to disorder and disturbance.
- 5.2 The Borough Council wants to ensure that licensing hours do not inhibit the development of thriving and safe night-time local economies. This is important for investment, local employment and attractive to domestic and international tourists. Providing consumers with greater choice and flexibility is an important consideration, but should always be balanced carefully against the duty to promote the four licensing objectives and the rights of local residents to peace and quiet.

#### 10.0 Prevention of Public Nuisance

10.1 Licensed premises, especially those operating late at night and early in the morning can cause a range of nuisances which impact on people or businesses in the vicinity. The concerns will mainly relate to noise but could also include light pollution and noxious smells. The Borough Council expect operating schedules to satisfactorily address these issues, as appropriate.

#### 14.0 Planning & Building Control

14.1 Planning, Building Control and licensing are separated and consider different (albeit related) matters. For instance, licensing considers public nuisance whereas planning considers amenity. As such licensing applications will not be a re-run of the planning application

and will not cut across decisions taken by the planning committee or following appeals against decisions taken by that committee. Licensing Committees are not bound by decisions made by a planning committee, and vice versa.

- 14.2 Applications for premises licences should normally be from businesses with planning consent for the property concerned. However, applications for licences may be made before any relevant planning permission is sought or granted by the planning authority.
- 14.3 The granting by the licensing committee of any variation of a licence which involves a material alteration to a building would not relieve the applicant of the need to apply for planning permission or building control where appropriate.
- 14.4 There may be circumstances when as a condition of planning permission a terminal hour has been set for the use of premises for commercial purposes. Where these hours are different to licensing hours, the applicant must observe the earlier closing time. Premises operating in breach of their planning permission could be liable to enforcement action under planning laws.

#### 17.0 Conditions

17.1 The Borough Council will not impose conditions unless it has received a representation from a responsible authority, such as the police or an environmental health officer, or other persons, such as a local resident or local business, which is a relevant representation, or is offered in the applicant's Operating Schedule. Any conditions will be proportional and appropriate to achieve the licensing objectives.

#### Guidance Issued Under Section 182 of the Licensing Act 2003

Under Section 4 of the Act, Licensing Authorities must have regard to guidance issued under Section 182. The current Guidance was issued by the Home Office in April 2017 and offers advice to Licensing authorities on the discharge of their functions under the Act.

12. The following extracts may be relevant to this application and assist the Licensing Sub-Committee:

#### **Licensing Objectives and Aims**

- 1.2 The legislation provides a clear focus on the promotion of four statutory objectives which must be addressed when licensing functions are undertaken.
- 1.3 The licensing objectives are:
  - The prevention of crime and disorder;
  - Public safety:
  - The prevention of public nuisance; and
  - The protection of children from harm.
- 1.4 Each objective is of equal importance. There are no other statutory licensing objectives, so that the promotion of the four objectives is a paramount consideration at all times.

- 1.5 However, the legislation also supports a number of other key aims and purposes. These are vitally important and should be principal aims for everyone involved in licensing work. They include:
  - Protecting the public and local residents from crime, anti-social behaviour and noise nuisance caused by irresponsible licensed premises;
  - Giving the police and licensing authorities the powers they need to effectively manage and police the night-time economy and take action against those premises that are causing problems;
  - Recognising the important role which pubs and other licensed premises play in our local communities by minimising the regulatory burden on business, encouraging innovation and supporting responsible premises;
  - Providing a regulatory framework for alcohol which reflects the needs of local communities and empowers local authorities to make and enforce decisions about the most appropriate licensing strategies for their local area; and
  - Encouraging greater community involvement in licensing decisions and giving local residents the opportunity to have their say regarding licensing decisions that may affect them.

#### **Licence Conditions – General Principles**

- 1.16 Conditions on a premises licence or club premises certificate are important in setting the parameters within which premises can lawfully operate. The use of wording such as "must", "shall" and "will", is encouraged. Licence conditions:
  - must be appropriate for the promotion of the licensing objectives;
  - must be precise and enforceable;
  - must be unambiguous and clear in what they intend to achieve;
  - should not duplicate other statutory requirements or other duties or responsibilities placed on the employer by other legislation;
  - must be tailored to the individual type, location and characteristics of the premises and events concerned;
  - should not be standardised and may be unlawful when it cannot be demonstrated that they are appropriate for the promotion of the licensing objectives in an individual case;
  - should not replicate offences set out in the 2003 Act or other legislation;
  - should be proportionate, justifiable and be capable of being met, (for example, whilst beer glasses may be available in toughened glass, wine glasses may not);
  - cannot seek to manage the behaviour of customers once they are beyond the direct management of the licence holder and their staff, but may impact on the behaviour of customers in the immediate vicinity of the premises or as they enter or leave; and
  - should be written in a prescriptive format.

## Each application on its own merits

1.17 Each application must be considered on its own merits and in accordance with the licensing authority's statement of licensing policy; for example, if the application falls within the scope of a cumulative impact policy. Conditions attached to licences and certificates must be

tailored to the individual type, location and characteristics of the premises and events concerned. This is essential to avoid the imposition of disproportionate and overly burdensome conditions on premises where there is no need for such conditions. Standardised conditions should be avoided and indeed may be unlawful where they cannot be shown to be appropriate for the promotion of the licensing objectives in an individual case.

#### **Public nuisance**

- 2.15 The 2003 Act enables licensing authorities and responsible authorities, through representations, to consider what constitutes public nuisance and what is appropriate to prevent it in terms of conditions attached to specific premises licences and club premises certificates. It is therefore important that in considering the promotion of this licensing objective, licensing authorities and responsible authorities focus on the effect of the licensable activities at the specific premises on persons living and working (including those carrying on business) in the area around the premises which may be disproportionate and unreasonable. The issues will mainly concern noise nuisance, light pollution, noxious smells and litter
- 2.16 Public nuisance is given a statutory meaning in many pieces of legislation. It is however not narrowly defined in the 2003 Act and retains its broad common law meaning. It may include in appropriate circumstances the reduction of the living and working amenity and environment of other persons living and working in the area of the licensed premises. Public nuisance may also arise as a result of the adverse effects of artificial light, dust, odour and insects or where its effect is prejudicial to health.
- 2.17 Conditions relating to noise nuisance will usually concern steps appropriate to control the levels of noise emanating from premises. This might be achieved by a simple measure such as ensuring that doors and windows are kept closed after a particular time, or persons are not permitted in garden areas of the premises after a certain time. More sophisticated measures like the installation of acoustic curtains or rubber speaker mounts to mitigate sound escape from the premises may be appropriate. However, conditions in relation to live or recorded music may not be enforceable in circumstances where the entertainment activity itself is not licensable (see chapter 15). Any conditions appropriate to promote the prevention of public nuisance should be tailored to the type, nature and characteristics of the specific premises and its licensable activities. Licensing authorities should avoid inappropriate or disproportionate measures that could deter events that are valuable to the community, such as live music. Noise limiters, for example, are expensive to purchase and install and are likely to be a considerable burden for smaller venues.
- 2.18 As with all conditions, those relating to noise nuisance may not be appropriate in certain circumstances where provisions in other legislation adequately protect those living in the area of the premises. But as stated earlier in this Guidance, the approach of licensing

authorities and responsible authorities should be one of prevention and when their powers are engaged, licensing authorities should be aware of the fact that other legislation may not adequately cover concerns raised in relevant representations and additional conditions may be appropriate.

- 2.19 Where applications have given rise to representations, any appropriate conditions should normally focus on the most sensitive periods. For example, the most sensitive period for people being disturbed by unreasonably loud music is at night and into the early morning when residents in adjacent properties may be attempting to go to sleep or are sleeping. This is why there is still a need for a licence for performances of live music between 11 pm and 8 am. In certain circumstances, conditions relating to noise emanating from the premises may also be appropriate to address any disturbance anticipated as customers enter and leave.
- 2.20 Measures to control light pollution will also require careful thought. Bright lighting outside premises which is considered appropriate to prevent crime and disorder may itself give rise to light pollution for some neighbours. Applicants, licensing authorities and responsible authorities will need to balance these issues.
- 2.21 Beyond the immediate area surrounding the premises, these are matters for the personal responsibility of individuals under the law. An individual who engages in anti-social behaviour is accountable in their own right. However, it would be perfectly reasonable for a licensing authority to impose a condition, following relevant representations, that requires the licence holder or club to place signs at the exits from the building encouraging patrons to be quiet until they leave the area, or that, if they wish to smoke, to do so at designated places on the premises instead of outside, and to respect the rights of people living nearby to a peaceful night.

#### **Determining Applications**

9.1 When a licensing authority receives an application for a new premises licence or an application to vary an existing premises licence, it must determine whether the application has been made in accordance with section 17 of the 2003 Act, and in accordance with regulations made under sections 17(3) to (6), 34, 42, 54 and 55 of the 2003 Act. It must similarly determine applications for the grant of club premises certificates made in accordance with section 71 of the 2003 Act, and in accordance with regulations made under sections 71(4) to (7), 84, 91 and 92 of the 2003 Act. This means that the licensing authority must consider among other things whether the application has been properly advertised in accordance with those regulations.

#### Where Representations Are Made

9.3 Where a representation concerning the licensing objectives is made by a responsible authority about a proposed operating schedule and it is relevant, (see paragraphs 9.4 to 9.10 below) the licensing authority's discretion will be engaged. It will also be engaged if another person

makes relevant representations to the licensing authority, which are also not frivolous or vexatious (see paragraphs 9.4 to 9.10 below). Relevant representations can be made in opposition to, or in support of, an application and can be made by any individual, body or business that has grounds to do so.

#### Relevant, vexatious and frivolous representations

- 9.4 A representation is "relevant" if it relates to the likely effect of the grant of the licence on the promotion of at least one of the licensing objectives. For example, a representation from a local businessperson about the commercial damage caused by competition from new licensed premises would not be relevant. On the other hand, a representation by a businessperson that nuisance caused by new premises would deter customers from entering the local area, and the steps proposed by the applicant to prevent that nuisance were inadequate, would be relevant. In other words, representations should relate to the impact of licensable activities carried on from premises on the objectives. For representations in relation to variations to be relevant, they should be confined to the subject matter of the variation. There is no requirement for a responsible authority or other person to produce a recorded history of problems at premises to support their representations, and in fact this would not be possible for new premises.
- 9.5 It is for the licensing authority to determine whether a representation (other than a representation from responsible authority) is frivolous or vexatious on the basis of what might ordinarily be considered to be vexatious or frivolous. A representation may be considered to be vexatious if it appears to be intended to cause aggravation or annoyance, whether to a competitor or other person, without reasonable cause or justification. Vexatious circumstances may arise because of disputes between rival businesses and local knowledge will therefore be invaluable in considering such matters. Licensing authorities can consider the main effect of the representation, and whether any inconvenience or expense caused by it could reasonably be considered to be proportionate.
- 9.6 Frivolous representations would be essentially categorised by a lack of seriousness. Frivolous representations would concern issues which, at most, are minor and in relation to which no remedial steps would be warranted or proportionate.
- 9.7 Any person who is aggrieved by a rejection of their representations on either of these grounds may lodge a complaint through the local authority's corporate complaints procedure. A person may also challenge the authority's decision by way of judicial review.
- 9.8 Licensing authorities should not take decisions about whether representations are frivolous, vexatious or relevant to the licensing objectives on the basis of any political judgement. This may be difficult for councillors who receive complaints from residents within their own wards. If consideration is not to be delegated, contrary to the

recommendation in this Guidance, an assessment should be prepared by officials for consideration by the sub- committee before any decision is taken that necessitates a hearing. Any councillor who considers that their own interests are such that they are unable to consider the matter independently should disqualify themselves.

9.9 It is recommended that, in borderline cases, the benefit of the doubt about any aspect of a representation should be given to the person making that representation. The subsequent hearing would then provide an opportunity for the person or body making the representation to amplify and clarify it.

#### Disclosure of personal details of persons making representations

9.26 Where a notice of a hearing is given to an applicant, the licensing authority is required under the Licensing Act 2003 (Hearings) Regulations 2005 to provide the applicant with copies of the relevant representations that have been made.

#### Hearings

- 9.33 Regulations made under the 2003 Act require that representations must be withdrawn 24 hours before the first day of any hearing. If they are withdrawn after this time, the hearing must proceed and the representations may be withdrawn orally at that hearing. However, where discussions between an applicant and those making representations are taking place and it is likely that all parties are on the point of reaching agreement, the licensing authority may wish to use the power given within the hearings regulations to extend time limits, if it considers this to be in the public interest.
- 9.37 As a matter of practice, licensing authorities should seek to focus the hearing on the steps considered appropriate to promote the particular licensing objective or objectives that have given rise to the specific representation and avoid straying into undisputed areas. A responsible authority or other person may choose to rely on their written representation. They may not add further representations to those disclosed to the applicant prior to the hearing, but they may expand on their existing representation.
- 9.38 In determining the application with a view to promoting the licensing objectives in the overall interests of the local community, the licensing authority must give appropriate weight to:
  - the steps that are appropriate to promote the licensing objectives;
  - the representations (including supporting information) presented by all the parties;
  - this Guidance:
  - its own statement of licensing policy.
- 9.39 The licensing authority should give its decision within five working days of the conclusion of the hearing (or immediately in certain specified cases) and provide reasons to support it. This will be important if there is an appeal by any of the parties. Notification of a decision must be accompanied by information on the right of the party to appeal. After

considering all the relevant issues, the licensing authority may grant the application subject to such conditions that are consistent with the operating schedule. Any conditions imposed must be appropriate for the promotion of the licensing objectives; there is no power for the licensing authority to attach a condition that is merely aspirational. For example, conditions may not be attached which relate solely to the health of customers rather than their direct physical safety. Any conditions added to the licence must be those imposed at the hearing or those agreed when a hearing has not been necessary.

9.40 Alternatively, the licensing authority may refuse the application on the grounds that this is appropriate for the promotion of the licensing objectives. It may also refuse to specify a designated premises supervisor and/or only allow certain requested licensable activities. In the interests of transparency, the licensing authority should publish hearings procedures in full on its website to ensure that those involved have the most current information.

# Determining Actions that are Appropriate for the Promotion of the Licensing Objectives

- 9.42 Licensing authorities are best placed to determine what actions are appropriate for the promotion of the licensing objectives in their areas. All licensing determinations should be considered on a case-by-case basis. They should take into account any representations or objections that have been received from responsible authorities or other persons, and representations made by the applicant or premises user as the case may be.
- 9.43 The authority's determination should be evidence-based, justified as being appropriate for the promotion of the licensing objectives and proportionate to what it is intended to achieve.
- 9.44 Determination of whether an action or step is appropriate for the promotion of the licensing objectives requires an assessment of what action or step would be suitable to achieve that end. While this does not therefore require a licensing authority to decide that no lesser step will achieve the aim, the authority should aim to consider the potential burden that the condition would impose on the premises licence holder (such as the financial burden due to restrictions on licensable activities) as well as the potential benefit in terms of the promotion of the licensing objectives. However, it is imperative that the authority ensures that the factors which form the basis of its determination are limited to consideration of the promotion of the objectives and nothing outside those parameters. As with the consideration of licence variations, the licensing authority should consider wider issues such as other conditions already in place to mitigate potential negative impact on the promotion of the licensing objectives and the track record of the business. Further advice on determining what is appropriate when imposing conditions on a licence or certificate is provided in Chapter 10. The licensing authority is expected to come to its determination based on an assessment of the evidence on both the risks and benefits either for or against making the determination

#### **Proposed conditions**

- 10.4 The conditions that are appropriate for the promotion of the licensing objectives should emerge initially from the risk assessment carried out by a prospective licence or certificate holder, which they should carry out before making their application for a premises licence or club premises certificate. This would be translated into the steps recorded in the operating schedule or club operating schedule, which must also set out the proposed hours during which licensable activities will be conducted and any other hours during which the premises will be open to the public.
- 10.5 It is not acceptable for licensing authorities to simply replicate the wording from an applicant's operating schedule. A condition should be interpreted in accordance with the applicant's intention.

#### **Imposed Conditions**

- 10.8 The licensing authority may not impose any conditions unless its discretion has been engaged following receipt of relevant representations and it is satisfied as a result of a hearing (unless all parties agree a hearing is not necessary) that it is appropriate to impose conditions to promote one or more of the four licensing objectives.
- 10.9 It is possible that, in certain cases, where there are other legislative provisions which are relevant and must be observed by the applicant, no additional conditions are appropriate to promote the licensing objectives.

#### **Proportionality**

10.10 The 2003 Act requires that licensing conditions should be tailored to the size, type, location and characteristics and activities taking place at the premises concerned. Conditions should be determined on a case by case basis and standardised conditions which ignore these individual aspects should be avoided. Licensing authorities and other responsible authorities should be alive to the indirect costs that can arise because of conditions. These could be a deterrent to holding events that are valuable to the community or for the funding of good and important causes. Licensing authorities should therefore ensure that any conditions they impose are only those which are appropriate for the promotion of the licensing objectives.

#### The need for licensed premises

14.19 There can be confusion about the difference between the "need" for premises and the "cumulative impact" of premises on the licensing objectives, for example, on crime and disorder. "Need" concerns the commercial demand for another pub or restaurant or hotel and is a matter for the planning authority and for the market. This is not a matter for a licensing authority in discharging its licensing functions or for its statement of licensing policy.

# Overview of circumstances in which entertainment activities are not licensable

- 16.5 There are a number of exemptions that mean that a licence (or other authorisation) under the 2003 Act is not required. This Guidance cannot give examples of every eventuality or possible entertainment activity that is not licensable. However, the following activities are examples of entertainment which are not licensable:
  - Morris dancing (or similar);
  - Incidental music the performance of live music or the playing of recorded music if it is incidental to some other activity;
  - Incidental film an exhibition of moving pictures if it is incidental to some other activity;
  - A spontaneous performance of music, singing or dancing;
  - Films for advertisement, information, education or in museums or art galleries;
  - Television or radio broadcasts as long as the programme is live and simultaneous;
  - Games played in pubs, youth clubs etc. (e.g. pool, darts and table tennis);
  - Stand-up comedy; and
  - Provision of entertainment facilities (e.g. dance floors).
- 16.6 As a result of deregulatory changes that have amended the 2003 Act, no licence is required for the following activities:
  - Plays: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 500.
  - Dance: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 500.
  - Films: no licence is required for 'not-for-profit' film exhibition held in community premises between 08.00 and 23.00 on any day provided that the audience does not exceed 500 and the organiser (a) gets consent to the screening from a person who is responsible for the premises; and (b) ensures that each such screening abides by age classification ratings.
  - Indoor sporting events: no licence is required for an event between 08.00 and 23.00 on any day, provided that those present do not exceed 1000.
  - Boxing or wrestling entertainment: no licence is required for a contest, exhibition or display of Greco-Roman wrestling, or freestyle wrestling between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000.
  - Live music: no licence permission is required for:
    - a performance of unamplified live music between 08.00 and 23.00 on any day, on any premises.
    - a performance of amplified live music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.

- a performance of amplified live music between 08.00 and 23.00 on any day, in a workplace that does not have a licence, provided that the audience does not exceed 500.
- Recorded Music: no licence permission is required for:
  - any playing of recorded music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500

#### **Determination**

- 13. Having regard to the representations received, the Licensing Sub-Committee are requested to consider the application, this report and take such steps as it considers appropriate for the promotion of the licensing objectives. These steps are:
  - a) To grant the application under the terms and conditions applied;
  - b) To grant the application with conditions that the Sub-Committee considers appropriate for the promotion of the licensing objectives;
  - c) To reject all or part of the application.
- 14. The Sub-Committee are reminded that full reasons for their decision must be given as both the applicant and persons making representations have a right of appeal against that decision to the Magistrates' Court.

#### John Gilbraith

Licensing Manager Environmental Health - Licensing 15<sup>th</sup> June 2017

#### Appendixes:

- 1. Copy of Application.
- 2. Copies of letters of Representations from 'other persons'.
- 3. Premises Plan
- 4. Location Map.

#### Background Papers:

- 1. The Licensing Act 2003
- 2. Borough Council's Statement of Licensing Policy (26 November 2015)
- 3. Guidance issued under Section 182 of the Licensing Act 2003 (April 2017)

## **ENVIRONMENTAL HEALTH** LICENSING

Environmental Health - Licensing
Borough Council of King's Lynn & West Newtonk 1 0 MAY 2017 Borough

Appendix 1 to Report to Licensing Sub-Committee Re: No. Twenty 9, Burnham Market Dated 15th June 2017

Environmental Health - Licensing Chapel Street King's Lynn, PE30 1EX Tel: 01553 616200

Email: ehlicensing@west-norfolk.gov.uk www.west-norfolk.gov.uk

King & Lynn & West Norfolk



# **Licensing Act 2003**

# **Application for a Premises Licence**

### PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary. You may wish to keep a copy of the completed form for your records.

Once completed, send your original applications back to us at:

- Environmental Health Licensing, Borough Council of King's Lynn and West Norfolk, King's Court, Chapel Street, King's Lynn, Norfolk, PE30 1EX. and copies to the following:-
- Norfolk Constabulary Licensing Team, Bethel Street Police Station, Bethel Street, Norwich, Norfolk, NR2 1NN.
- Fire Safety Office, Norfolk Fire Service Western Area, Kilhams Way, King's Lynn, PE30 2HY
- Norfolk Children's Safeguarding Board, Room 60, Lower Ground, County Hall, Martineau Lane, Norwich, NR1 2DH
- Norfolk Trading Standards, Consumer Operations Manager, Norfolk County Council Trading Standards, County Hall, Martineau Lane, Norwich, NR1 2UD
- Planning, Borough Council of King's Lynn and West Norfolk, King's Court, Chapel Street, King's Lynn, Norfolk, PE30 1EX
- Health & Safety, Environmental Health & Housing , Borough Council of King's Lynn and West Norfolk, King's Court, Chapel Street, King's Lynn, Norfolk, PE30 1EX
- Community Safety & Neighbourhood Nuisance, Environmental Health & Housing, Borough Council of King's Lynn and West Norfolk, King's Court, Chapel Street, King's Lynn, Norfolk, PE30 1EX
- Public Health Director, Norfolk County Council, County Hall, Martineau Lane, Norwich, NR1 2DH
- Alcohol Licensing Team, Home Office, Lunar House, 40 Wellesley Road, Croydon, CR9 2BY [where applications are for Sale of Alcohol and/or Late Night Refreshment]

I / We	AMBINY DEVELOPMENTS (SIKN) LTO
	(insert name(s) of applicant(s))

apply for a premises licence under Section 17 of the Licensing Act 2003 for the premises described in Part 1 below (the premises) and I/we are making the application to you as the relevant licensing authority in accordance with Section 12 of the Licensing Act 2003.

Part 1 – Premises Details	
Name, postal address of premises or, if none, or	dnance survey map reference, or description
NO CLIENTY 9	, approximately of accomplicity
29 MANKET PLASE	
29 MAINKET PLACE, BUINNER MAINKET.	
Post town: KINSS LYNN	Postcode: PE31 814F
Telephone number at premises (if any):	
Non-domestic rateable value of premises:	£ 30 500
	2 3-) 3

# Part 2 - Applicant Details

Plea appr	Please state whether you are applying for a premises licence as - Please tick $\sqrt{\mbox{yes}}$ as appropriate:									as
a) b)	an individual or individ a person other than ar				□ p	lease c	omplete	section	(A)	
	i. As a limited compa	any;			₽ P	lease c	omplete	section	(B)	
	ii. As a partnership;				р	lease co	omplete	section	(B)	
	iii. As an unincorpora	ted association; or			<b>п</b>	lease co	omplete	section	(B)	
	iv. Other (for example	a statutory corporation	n)		р	lease co	mplete	section	(B)	
c)	A recognised club				р	lease co	mplete :	section	(B)	
d)	A charity				р	lease co	mplete :	section	(B)	
e)	The proprietor of an ed	lucational establishmer	nt		р	lease co	mplete :	section	(B)	
f)	A health service body				р	lease co	mplete s	section	(B)	
g)	A person who is reg Standards Act 2000 ( hospital	istered under Part 2 c14) in respect of ar	of the indeper	Care ndent	D pl	ease co	mplete s	section	(B)	
h)	The chief officer of a po	olice force in England a	and Wale	S	☐ pl	ease co	mplete s	section	(B)	
*If y belo	ou are applying as a pow:	erson described in (a	) or (b) p	lease co	nfirm by	ticking	√ yes to	one b	ЭX	
•	I am carrying on or prop the premises for licensa	posing to carry on a buable activities; or	siness w	hich invo	lves the u	se of		1		
•	I am making the applica	ation pursuant to a								
	<ul> <li>Statutory function;</li> </ul>	or								
	a function discharg	ed by virtue of Her Ma	jesty's pr	erogative	Э					
(A) I	ndividual Applicar	nts (fill in as applica	able)							
Mr	Mrs	Miss	Ms [		Other (e.g. R					
Surn	ame			First	name(s	)				
										7
l am 1	8 years old or over - <b>ple</b>	ase tick√if yes 🏻		Date of	Birth:	_/	_/			
Nation	nality:		- york-ya							
If diffe	nt postal address erent from ses address									
Post T	own:			Post C	ode:					

Daytime telephone number	r:				
Email address (optional):					
Second Individual Appli					
Mr Mrs	Miss Ms _	Other ti (e.g. Rev			
Surname		First names			
I am 18 years old or over - p	lease tick √ if yes □	Date of Birth:	//		
Nationality:					
Current postal address If different from premises address:					
Post Town:		Post Code:			
Daytime telephone number	:				
Email address (optional):					
(B) Other Applicants					
Please provide name and registenumber. In the case of a partner address, date of birth and nation	ership or joint venture (other th	. Where appropriate nan a body corporat	please give any registered te), please give the name,		
Name AMBURY DEVEL	DAMENTS (SKN) LTO	)			
Address 10A EAST PAI	uk ST.				
CHATTERIS CAMBS					
PEI6 6LD Registered number (where applied	zablo)				
0884 0796					
Description of applicant (for exar	•	ncorporated associa	ation etc.)		
LIMITED CON					
Telephone number (if any)					
E-mail address (optional)	blinternet.com				
CITIL - WEI CO ZUO (C)	JUNEARE COM				

# Part 3 - Operating Schedule

W	nen do you want the premises licence to start?		01 ,09 ,2017
lf y you	rou wish the licence to be valid only for a limited period u want it to end?	d, when	do/
If 5	,000 or more people are expected to attend the premies time, please state the number expected to attend.	ses at a	any
B	ase give a general description of the premises (please AN & RESTAUNANT. AN & DININS AILEAS ON THE GIVOUR THE FIRST FLOOK		
	at licensable activities do you intend to carry on f		
Pro	ovision of regulated entertainment (Please r		
a)	Plays	se tick	√ yes (if ticking yes, fill in box A)
b)	Films		(if ticking yes, fill in box B)
c)	Indoor Sporting Events		(if ticking yes, fill in box C)
d)	Boxing or Wrestling Entertainment		(if ticking yes, fill in box D)
e)	Live Music		(if ticking yes, fill in box E)
f)	Recorded Music		(if ticking yes, fill in box F)
g)	Performance of Dance		(if ticking yes, fill in box G)
h)	Anything or a similar description to that falling within (e), (f) or (g)		(if ticking yes, fill in box H)
Pro	vision of late night refreshment	囡	(if ticking yes, fill in box I)
Sale	by retail of alcohol		(if ticking yes, fill in box J)
In a	Cases complete boxes: 'K' 'I' & 'M'		

A

Plays Standard days and timings (please read guidance note 7)		and timings	Will the performance of a play take place indoors	Indoors
		т	or outdoors or both – please tick ✓ (please read guidance note 3)	Outdoors
Day	Start	Finish		Both
Mon			Please give further details here (please read guidan	ce note 4)
Tue				
Wed			State any seasonal variations for performing plays (note 5)	please read guidance
Thur				
Fri			Non-standard timings. Where you intend to use performance of plays at different times to those liste left, please list (please read guidance note 6)	the premises for the d in the column on the
Sat			-	
Sun				

B

Films Standard days and timings (please read guidance note 7)		and timings	Will the exhibition of film take place indoors or	Indoors
		T	outdoors or both – please tick ✓ (please read	Outdoors
Day	Start	Finish	guidance note 3)	Both
Mon			Please give further details here (please read guid	lance note 4)
Tue				W.1
Wed			State any seasonal variations for the exhibition of films (please read guidance note 5)	
Thur				
Fri			Non-standard timings. Where you intend to us exhibition of films at different times to those lister left, please list (please read guidance note 6)	e the premises for the ed in the column on the
Sat				
Sun	-			

C

Indoor s Standard guidance	sporting ever timings (pleas note 7)	ents se read	Please give further details here (please read guidance note 4)
Day	Start	Finish	
Mon			
Tue			State any seasonal variation (please read guidance note 5)
Wed			
Thur			Non-standard timings. Where you intend to use the premises at different times to those listed in the column on the left, please list (please read guidance note 6)
Fri			
Sat			
Sun			

D

A boxing or wrestling entertainment Standard timings (please read guidance note 7)			Will the boxing or wrestling entertainment take	Indoors
		note 7)	place indoors, outdoors or both – please tick ✓	Outdoors
Day	Start	Finish	(please read guidance note 3)	Both
Mon			Please give further details here (please read guid	
Tue				ÿ
Wed			State any seasonal variation (please read guidance	ce note 5)
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E

Performance of live music Standard timings (please read guidance note 7)			Will the performance of live music take place	Indoors
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	Otart	1 1111511	DI .	Both
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Wed			State any seasonal variation (please read guidance	note 5)
Thur				
Fri			Non-standard timings. Where you intend to use the times to those listed in the column on the left, ple	premises at different
Sat			guidance note 6)	(prodoc rodd
Sun				

F

Playing of recorded music Standard timings (please read guidance note 7)		<b>l music</b> se read	Will the playing of recorded music take place indoors, outdoors or both − please tick ✓ (please	Indoors	
Day	Start	Finish	read guidance note 3)	Outdoors	
Mon			Please give further details here (please read guidance note 4)		
Tue					
Wed			State any seasonal variation (please read guidance note 5)		
Thur					
Fri			Non-standard timings. Where you intend to use the times to those listed in the column on the left, p guidance note 6)	e premises at different lease list (please read	
Sat					
Sun					

G

Performance of dance Standard timings (please read			Will the performance of dance take place indoors,	Indoors
guidance	guidance note 7)		outdoors or both – please tick ✓ (please read	Outdoors
Day	Start	Finish	guidance note 3)	Both
Mon			Please give further details here (please read guidance note 4)	
Tue				
Wed			State any seasonal variation (please read guidance	note 5)
Thur				
Fri			Non-standard timings. Where you intend to use the premises at of times to those listed in the column on the left, please list (please guidance note 6)	
Sat				
Sun				

Н

Entertainment of a similar description to that falling within (e), (f) or (g) Standard timings (please read guidance note 7)			Please give a description of the type of entert providing: PLAYIUS OF RECONDED MUSIC LIVE MUSIC E. JA22 BANG ETC.	ainment you 4 OCC ASIC	will be
Day	Start	Finish	Will the entertainment take place indoors, outdoors	Indoor	IV
Mon	0830	2300	or both – please tick ✓ (please read guidance note	Outdoor	
			3)	Both	
Tue	0830	2300	Please give further details here (please read guidance	e note 4)	+
i ue					
<b>VA</b> /I	0730	2300			
Wed					
-	0830	2300	State any seasonal variation (please read guidance r	note 5)	
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Fri		2.0			
	0830	2300	Non-standard timings. Where you intend to use the	premises at	different
Sat	- 00-	2000	times to those listed in the column on the left, plea	ase list (plea	se read
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	000	26.00	NEW YEARS EVE 0830 hrs - 0100	hrs	

-							
ght refreshm I timings (plea note 7)	n <b>ent</b> se read	Will the provision of late night refreshment take place indoors, outdoors or both − please tick ✓ (please read guidance note 3)	Indoors Outdoors				
Start	Finish	Please give further details here (please read guidance					
2300	2330	2300-2330 to allow for a 30		•			
2300	2330	drinking up period.					
2300	2330	State any seasonal variation (please read guidance r	note 5)				
2300	2335						
2300	2330	Times to those listed in the column on the left, plea	premises at d ase list (pleas	ifferent e read			
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_		NELS YEARD EVE 2300 - 0130 NF S	5 .				
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<sup>\*</sup>Note: 'Late Night Refreshment' is only licensable between the hours of 11pm & 5am.

Supply of alcohol Standard timings (please read guidance note 7)			Will the sale of alcohol be for consumption – please tick ✓ (please read guidance note 8)	On the premises Off the premises	
Day	Start	Finish	State any seasonal variation (please read g	Both	V
Mon	1000	2300	The any code of all variation (piease read g	didance note 5)	
Tue	1000	2300			
Wed	1000	2300			
Thur	1000	2300	Non-standard timings. Where you intend to times to those listed in the column on the	use the premises at left, please list (plea	different se read
Fri	1000	2300	guidance note 6) Chilistras Eve 1000 — Oc	oo lurs.	4-00-13-0
Sat	1000	2300	NEW YEARS EVE 1000 - 0	100 hrs.	
Sun	1000	2200			

State the name and details of the individual whom you wish to specify on the licence as designated premises supervisor (DPS). (Please see declaration about the entitlement to work in the checklist at the end of the form):					
Full Name:	TINOTHY	Financis	ROBERTS		
Date of Birth:					

Address:	
Post Town:	Post Code:
Personal Licence number (if known):	BEINS APPLIED FOIL.
Issuing licensing authority (if known):	BCKLUN

K

Please highlight any services, activities, entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 9)

NONE

L

Hours premises are open to the public Standard timings (please read guidance note 7)			State any seasonal variation (please read guidance note 5)
Day	Start	Finish	
Mon	0830	2330	
Tue	0830	2330	
Wed	0830	2330	Non-standard timings. Where you intend to use the
Thur	0830	2330	Non-standard timings. Where you intend to use the premises at different times to those listed in the column on the left, please list (please read guidance note 6)
Fri	0830	2330	CHRISTMAS EVE 0830 - 0030 hrs. NEW YEARS EVE 0830 - 0130 hrs.
Sat	0830	2330	DECO PERRO EDE COMO COTO PORO.
Sun	0830	2230	

# M Describe the steps you intend to take to promote the four licensing objectives:

a) General- all four licensing objectives (b, c, d, e) (please read guidance note 10)

STAFF THAMINS & ACHANENESS OF THE LICENSINS ACT. FAMILIANISATION CUITH RELEVANT H& S LESISLATION.

ACLARENESS OF THE FIRE PLAN.

ACJANENESS OF PREMISE AND STAFF OPENATINS MANUALS (OM'S)

## b) The prevention of crime and disorder

CCTV IN ALL FUELK AREAS.
STINICT ADHENANCE TO OPERATIONS TIMES.

# c) Public safety

CCTU IN ALL PUBLIC AREAS.
FIXE COMPLIANCE WITH FINE SAFETY LESISLATION & AN EFFECTIVE FINE PLAN.
ADERDATE LISHTINS IN ALL PUBLIC ANEAS.

# d) The prevention of public nuisance

CCTV IN ALL PUBLIC AREAS.

STINCT MONITORINS OF ALCOHOL CONSUMPTION.

SISNATE POINTING OUT CONSIDENATION FOR NEISHBOURS.

SISNATE DISPLAYINS PARKINS DETAILS.

OUTSIDE AREAS NOT TO BE USED AFTER ZIOOKITS.

NOISE PREVENTION MEASURES.

# e) The protection of children from harm

ENSUMUS ALL PUDLIC ANEAS ARE CHILD FRIENDLY & SAFE. ENSUMUS ANY POTENTIAL DANTER AREAS ARE GUANDED & MONITORIO.

STAFF THAMWIS TO NAME ACCAMENESS.

#### Part 4 - Signatures (please read guidance note 11)

# Checklist Please tick√ ves I have made or enclosed payment of the fee. Cheques should be made D (ADVITIONAL 1.90) payable to 'BCKLWN': D (YOU ALREADY HAVE) I have enclosed two sets of plans of the premises: I have sent you the original application and copies including the plan to the 'responsible authorities' (details on front page): I have enclosed the consent form completed by the individual I wish to be premises supervisor (if applicable): D(ALVEARY SENT) I will send / I enclose my Certificate of Service: I understand that I must now advertise the application both in a newspaper and on the premises: I will send / I enclose the Certificate of Display: I will send a copy of the advert once it has appeared in the newspaper I have included documents demonstrating my entitlement to work in the United Kingdom (please read note 15). Applicable to all individual applicants, including those in a partnership which is not a limited liability partnership, but not companies or limited liability partnerships.

It is an offence under section 158 of the Licensing Act 2003 to make a false statement in or in connection with this application. Those who make a false statement may be liable on summary conviction to a fine of any amount.

I understand that if I do not comply with the above requirements my

application may be rejected:

The council is registered under the Data Protection Act 1998 for the purpose of processing personal data in the performance of its legitimate business. Any information held by the council will be processed in compliance with the eight principles of the Act. Information you have provided may be shared with other public sector organisations for the prevention and detection of fraud. Further information relating to your rights under the Data Protection Act can be sent to you on request.

It is an offence under Section 24B of the Immigration Act 1971 for a person to work when they know, or have reasonable cause to believe, that they are disqualified from doing so by reason of their immigration status. Those who employ an adult without leave or who is subject to conditions as to employment will be liable to a civil penalty under Section 15 of the Immigration, Asylum and Nationality Act 2006 and pursuant to Section 21 of the same Act, will be committing an offence where they do so in the knowledge, or with reasonable cause believe, that the employee is disqualified.

Signature of applicant or applicant's solicitor or other duly authorised agent. (See guidance note 12) If signing on behalf of the applicant please state in what capacity.

• [Applicable to all individual applicants, including those in a partnership which is not a limited liability partnership, but not companies or limited liability partnerships]. I understand I am not entitled to be issued with a licence if I do not have the entitlement to live and work in the UK (or if I am subject to a condition preventing me from doing work related to the carrying on of a licensable activity) and that that my licence will become invalid if I cease to be entitled to live and work in the UK (please read guidance note 15).

conditions preventing him or her from doing work relating to a licensable activity) and I have seen a copy of his or her proof of entitlement to work, if appropriate (please read note 15). Signature: Date: 8/5/17 Capacity: MANATHY DIRECTOR Where the premises licence is jointly held signature of 2<sup>nd</sup> applicant (the current premises licence holder) or 2<sup>nd</sup> applicant's solicitor or other authorised agent. (Please read guidance note 13) If signing on behalf of the applicant please state in what capacity. Signature: Date: Capacity: Contact name (where not previously given) and address for correspondence associated with this application (please read guidance note 14) Name: Address: TLAOTHY FLANCIS ROBERTS If you prefer us to correspond with you by e-mail your email address (optional):

The DPS named in this application form is entitled to work in the UK (and is not subject to

#### **Notes for Guidance**

- Describe the premises, for example the type of premises, its general situation and layout and any other information which could be relevant to the licensing objectives. Where your application includes offsupplies of alcohol and you intend to provide a place for consumption of these off-supplies, you must include a description of where the place will be and its proximity to the premises.
- 2. In terms of specific regulated entertainments please note that:
  - Plays: no licence is required for performances between 08:00 and 23.00 on any day, provided that the audience does not exceed 500.
  - Films: no licence is required for 'not-for-profit' film exhibition held in community premises between 08.00 and 23.00 on any day provided that the audience does not exceed 500 and the organiser (a) gets consent to the screening from a person who is responsible for the premises; and (b) ensures that each such screening abides by age classification ratings.
  - Indoor sporting events: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000.
  - Boxing or Wrestling Entertainment: no licence is required for a contest, exhibition or display of Greco-Roman wrestling, or freestyle wrestling between 08.00 and 23.00 on any day, provided that the audience does not exceed 1000. Combined fighting sports defined as a contest, exhibition or display which combines boxing or wrestling with one or more martial arts are licensable as a boxing or wrestling entertainment rather than an indoor sporting event.
  - Live music: no licence permission is required for:

- a performance of unamplified live music between 08.00 and 23.00 on any day, on any premises.
- a performance of amplified live music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.
- a performance of amplified live music between 08.00 and 23.00 on any day, in a workplace that is not licensed to sell alcohol on those premises, provided that the audience does not exceed 500.
- a performance of amplified live music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.
- a performance of amplified live music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school or (iii) the health care provider for the hospital.
- Recorded Music: no licence permission is required for:
  - any playing of recorded music between 08.00 and 23.00 on any day on premises authorised to sell alcohol for consumption on those premises, provided that the audience does not exceed 500.
  - o any playing of recorded music between 08.00 and 23.00 on any day, in a church hall, village hall, community hall, or other similar community premises, that is not licensed by a premises licence to sell alcohol, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance from a person who is responsible for the premises.
  - any playing of recorded music between 08.00 and 23.00 on any day, at the non-residential premises of (i) a local authority, or (ii) a school, or (iii) a hospital, provided that (a) the audience does not exceed 500, and (b) the organiser gets consent for the performance on the relevant premises from: (i) the local authority concerned, or (ii) the school proprietor or (iii) the health care provider for the hospital.
- Dance: no licence is required for performances between 08.00 and 23.00 on any day, provided that the audience does not exceed 500. However, a performance which amounts to adult entertainment remains licensable.
- Cross activity exemptions: no licence is required between 08.00 and 23.00 on any day, with no limit on audience size for:
  - any entertainment taking place on the premises of the local authority where the entertainment is provided by or on behalf of the local authority;
  - any entertainment taking place on the hospital premises of the health care provider where the entertainment is provided by or on behalf of the health care provider;
  - any entertainment taking place on the premises of the school where the entertainment is provided by or on behalf of the school proprietor; and
  - any entertainment (excluding films and a boxing or wrestling entertainment) taking place at a travelling circus, provided that (a) it takes place within a moveable structure that accommodates the audience, and (b) that the travelling circus has not been located on the same site for more than 28 consecutive days.
- 3. Where taking place in a building or other structure please tick as appropriate (indoors may include a tent).
- For example the type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.
- For example (but not exclusively), where the activity will occur on additional days during the summer months.
- 6. For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.
- 7. Please give timings in 24 hour clock (e.g. 16.00) and only give details for the days of the week when you intend the premises to be used for the activity.
- 8. If you wish people to be able to consume alcohol on the premises, please tick 'on the premises'. If you wish people to be able to purchase alcohol to consume away from the premises, please tick 'off the premises'. If you wish people to be able to do both, please tick 'both'.
- 9. Please give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children, regardless of whether you intend children

(06/04/2017)

to have access to the premises, for example (but not exclusively) nudity or semi-nudity, films for restricted age groups or the presence of gaming machines.

- 10. Please list here steps you will take to promote all four licensing objectives together.
- 11. The application form must be signed.
- 12. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
- 13. Where there is more than one applicant, each of the applicants or their respective agent must sign the application form.
- 14. This is the address which we shall use to correspond with you about this application.
- 15. Entitlement to work/immigration status for individual applicants and applications from partnerships which are not limited liability partnerships:
  - A licence may not be held by an individual or an individual in a partnership who is resident in the UK who:
    - does not have the right to live and work in the UK; or
    - is subject to a condition preventing him or her from doing work relating to the carrying on of a licensable activity.
  - Any premises licence issued in respect of an application made on or after 6 April 2017 will become invalid if the holder ceases to be entitled to work in the UK.

Applicants must demonstrate that they have an entitlement to work in the UK and are not subject to a condition preventing them from doing work relating to the carrying on of a licensable activity. They do this by providing with this application copies or scanned copies of the following documents (which do not need to be certified).

#### Documents which demonstrate entitlement to work in the UK

- An expired or current passport showing the holder, or a person named in the passport as the child of the holder, is a British citizen or a citizen of the UK and Colonies having the right of abode in the UK [please see note below about which sections of the passport to copy].
- An expired or current passport or national identity card showing the holder, or a person named in the passport as the child of the holder, is a national of a European Economic Area country or Switzerland.
- A Registration Certificate or document certifying permanent residence issued by the Home Office to a national of a European Economic Area country or Switzerland.
- A Permanent Residence Card issued by the Home Office to the family member of a national of a European Economic Area country or Switzerland.
- A current Biometric Immigration Document (Biometric Residence Permit) issued by the Home Office to
  the holder indicating that the person named is allowed to stay indefinitely in the UK, or has no time limit on
  their stay in the UK.
- A current passport endorsed to show that the holder is exempt from immigration control, is allowed to stay
  indefinitely in the UK, has the right of abode in the UK, or has no time limit on their stay in the UK.
- A current Immigration Status Document issued by the Home Office to the holder with an endorsement
  indicating that the named person is allowed to stay indefinitely in the UK or has no time limit on their stay
  in the UK, when produced in combination with an official document giving the person's permanent
  National Insurance number and their name issued by a Government agency or a previous employer.
- A full birth or adoption certificate issued in the UK which includes the name(s) of at least one of the holder's parents or adoptive parents, when produced in combination with an official document giving the person's permanent National Insurance number and their name issued by a Government agency or a previous employer.
- A birth or adoption certificate issued in the Channel Islands, the Isle of Man or Ireland when produced in combination with an official document giving the person's permanent National Insurance number and their name issued by a Government agency or a previous employer.
- A certificate of registration or naturalisation as a British citizen, when produced in combination with an
  official document giving the person's permanent National Insurance number and their name issued by a
  Government agency or a previous employer.
- A current passport endorsed to show that the holder is allowed to stay in the UK and is currently allowed
  to work and is not subject to a condition preventing the holder from doing work relating to the carrying on
  of a licensable activity.
- A current Biometric Immigration Document (Biometric Residence Permit) issued by the Home Office to
  the holder which indicates that the named person can currently stay in the UK and is allowed to work
  relation to the carrying on of a licensable activity.

- A current Residence Card issued by the Home Office to a person who is not a national of a European Economic Area state or Switzerland but who is a family member of such a national or who has derivative rights or residence.
- A current Immigration Status Document containing a photograph issued by the Home Office to the holder with an endorsement indicating that the named person may stay in the UK, and is allowed to work and is not subject to a condition preventing the holder from doing work relating to the carrying on of a licensable activity when produced in combination with an official document giving the person's permanent National Insurance number and their name issued by a Government agency or a previous employer.
- A Certificate of Application, less than 6 months old, issued by the Home Office under regulation 17(3) or 18A (2) of the Immigration (European Economic Area) Regulations 2006, to a person who is not a national of a European Economic Area state or Switzerland but who is a family member of such a national or who has derivative rights of residence.
- Reasonable evidence that the person has an outstanding application to vary their permission to be in the
  UK with the Home Office such as the Home Office acknowledgement letter or proof of postage evidence,
  or reasonable evidence that the person has an appeal or administrative review pending on an immigration
  decision, such as an appeal or administrative review reference number.
- Reasonable evidence that a person who is not a national of a European Economic Area state or Switzerland but who is a family member of such a national or who has derivative rights of residence in exercising treaty rights in the UK including:-
  - evidence of the applicant's own identity such as a passport,
  - evidence of their relationship with the European Economic Area family member e.g. a marriage certificate, civil partnership certificate or birth certificate, and
  - evidence that the European Economic Area national has a right of permanent residence in the UK or is one of the following if they have been in the UK for more than 3 months:
    - · working e.g. employment contract, wage slips, letter from the employer,
    - self-employed e.g. contracts, invoices, or audited accounts with a bank,
    - studying e.g. letter from the school, college or university and evidence of sufficient funds;
    - self-sufficient e.g. bank statements.

Family members of European Economic Area nationals who are studying or financially independent must also provide evidence that the European Economic Area national and any family members hold comprehensive sickness insurance in the UK. This can include a private medical insurance policy, an EHIC card or an S1, S2 or S3 form.

Original documents must not be sent to licensing authorities. If the document copied is a passport, a copy of the following pages should be provided:-

- any page containing the holder's personal details including nationality;
- any page containing the holder's photograph;
- any page containing the holder's signature;
- any page containing the date of expiry; and
- any page containing information indicating the holder has permission to enter or remain in the UK and is permitted to work.

If the document is not a passport, a copy of the whole document should be provided.

Your right to work will be checked as part of your licensing application and this could involve us checking your immigration status with the Home Office. We may otherwise share information with the Home Office. Your licence application will not be determined until you have complied with this guidance.

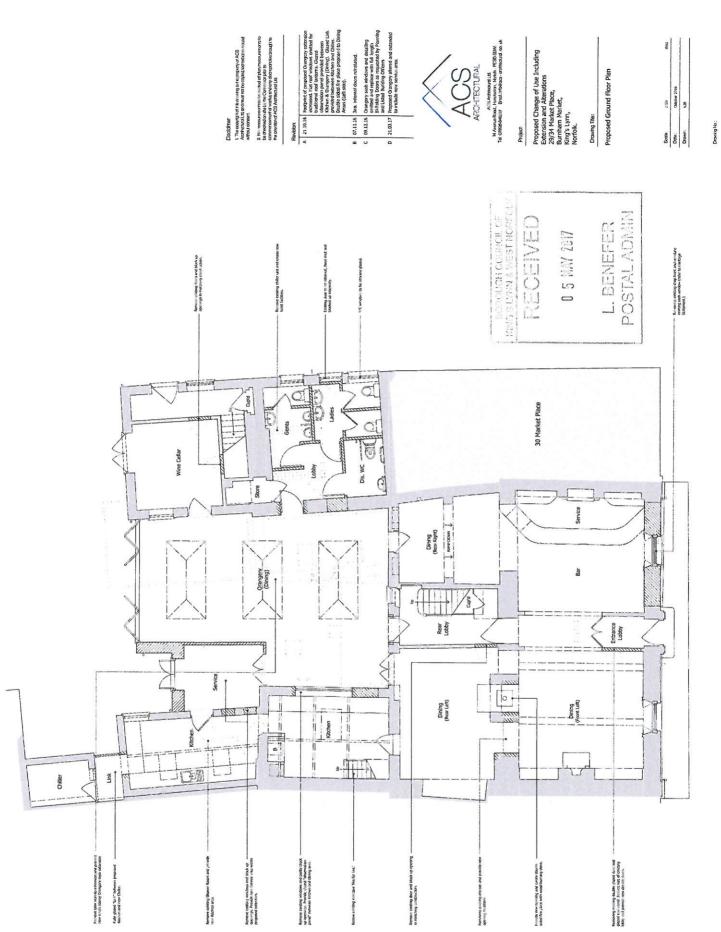
(06/04/2017)

Appendix 2 to
Report to Licensing Sub-Committee
Re: No. Twenty 9, Burnham Market

Dated 15<sup>th</sup> June 2017

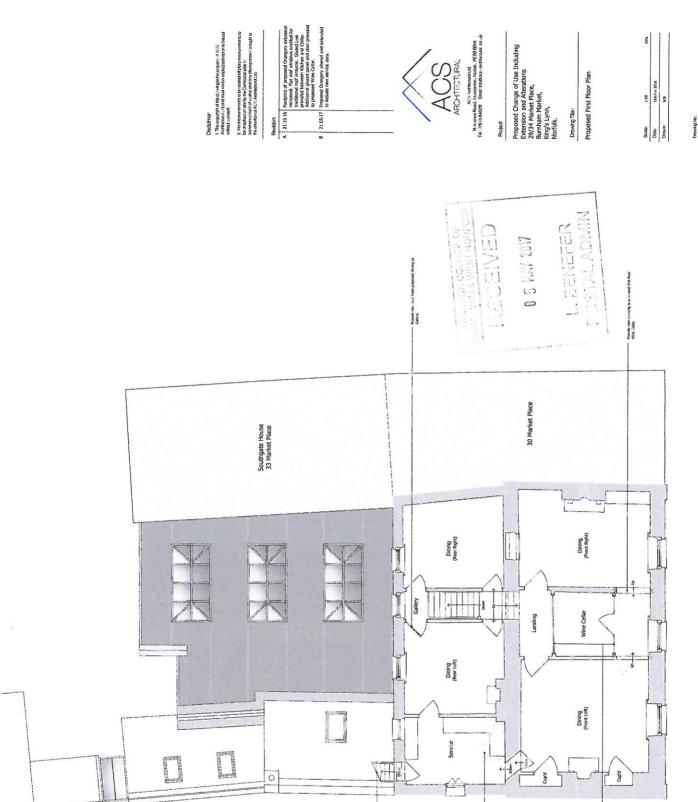
# No. Twenty 9, Market Place, Burnham Market - Other Persons

Flag	Name	Address
	<b>A</b>	



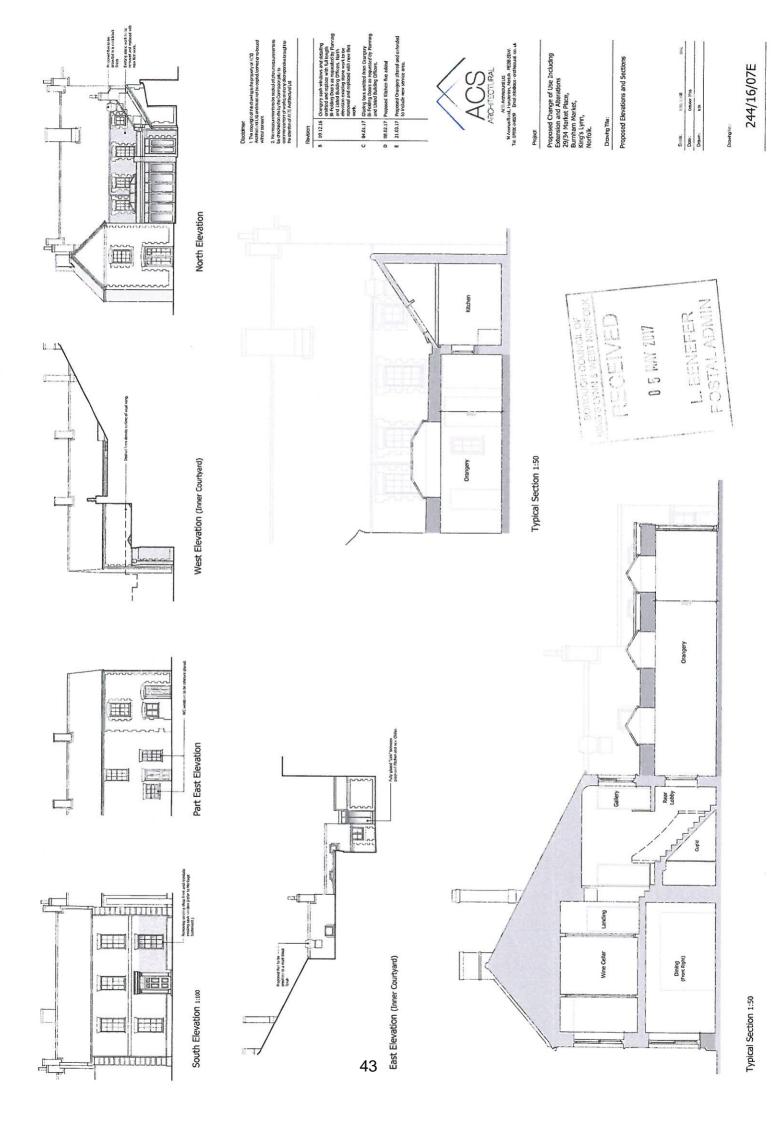
Ground Floor Plan 1:50

244/16/05D



First Floor Plan 1:50

244/16/06B





# No. Twenty 9, Market Place, Burnham Market



No. Twenty 9